

Doncaster Council

Report

1st February, 2018

To the Chair and Members of the AUDIT COMMITTEE

# EXTERNAL AUDITOR (KPMG) AUDIT PLAN 2017/18 AND ARRANGEMENTS FOR THE PREPARATION OF THE 2017/18 ACCOUNTS

# EXECUTIVE SUMMARY

- 1. The external auditor KPMG will undertake a programme of work in order to deliver their Code of Audit Practice audit which will cover work on the financial statements and the value for money conclusion for the 2017/18 financial year.
- 2. Attached to this report, at Appendix A, is KPMG's plan for completing this review of the Council's financial statements and associated disclosure notes and providing an audit opinion on the Council's 2017/18 Statement of Accounts.
- 3. This report also provides details of the audit plan and timetable for producing the 2017/18 Statement of Accounts. The statutory deadlines for producing the draft accounts and the approved audited accounts are set out in regulation and are currently 31<sup>st</sup> May and 31<sup>st</sup> July respectively.
- 4. The Accounts and Audit Regulations 2015 brought forward the timetable for the preparation and approval of the 2017/18 draft accounts from 30<sup>th</sup> June (1 month earlier) and an audit deadline from 30<sup>th</sup> September (2 months earlier). The Government believes that this change will reduce the burden of the closure process, enabling finance staff to give more time to in-year financial management.
- 5. The Council moved to the 31<sup>st</sup> July deadline from 2016/17; a year earlier than required. The draft accounts for 2017/18 will be certified and published by 31<sup>st</sup> May with the audited accounts to be finalised and published by 27<sup>th</sup> July. The Council will be fully compliant with the deadlines and the revised inspection process for the production of the 2017/18 accounts.

## EXEMPT REPORT

6. Not applicable

## RECOMMENDATIONS

- 7. The Audit Committee is asked to note:
  - a. the content of KPMG's Audit Plan 2017/18;
  - b. the arrangements, including the draft timetable, to produce the 2017/18 accounts.

# WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

- 8. The audit programme of work is necessary to enable KPMG to satisfy themselves that the Council has secured good governance and value for money in its use of public resources.
- 9. These arrangements will contribute towards the Council receiving an unqualified opinion on their accounts and secure good governance and value for money in its use of resources.

# BACKGROUND

## **External Auditors Audit Plan**

- 10. The External Audit Plan covers how the audit is performed in terms of the risks identified, key deliverables, timeline and fees for the audit.
- 11. KPMG are required to satisfy themselves that the Council's accounts comply with statutory requirements and that proper practices have been observed in their compilation. The statutory responsibilities and powers are set out in the Local Audit and Accountability Act 2014, the National Audit Office's Code of Audit Practice and the PSAA Statement of Responsibilities.
- 12. The Code of Audit Practice covers two main responsibilities requiring KPMG to review and report on the Council's:
  - a. Financial statements (including the Annual Governance Statement) providing an opinion on the Council's accounts; and
  - b. Use of Resources, concluding on the arrangements in place for securing economy, efficiency and effectiveness in the Council's use of resources (the 'value for money' or VfM conclusion).
- 13. There are no significant changes to the accounting standards and financial reporting framework in 2017/18. Based on initial planning work, KPMG have identified two significant risks for the audit:
  - a. The valuation of Property, Plant and Equipment; and
  - b. The valuation of the pension liability.
- 14. Further details on these and the impact on the audit are provided on pages 7 and 8 of the Audit Plan.
- 15. KPMG have identified two significant VfM risks:
  - a. Children's Services Trust Overspend; and
  - b. Adult Services contracts.
- 16. Further details on this and the impact on audit are provided on page 11 of the Audit Plan.
- 17. The main year end audit is currently planned to commence on 4<sup>th</sup> June

2018. An interim visit is scheduled to commence on 26<sup>th</sup> February 2018 when KPMG will evaluate and test controls over key financial systems identified as part of our risk assessment; review the work undertaken by the internal audit function on controls relevant to our risk assessment; review the accounts production process; and review progress on critical accounting matters.

## Timetable for the Preparation of the Accounts

- 18. The accounts and audit regulations 2015 require that the responsible financial officer, by no later than 31<sup>st</sup> May, signs and certifies that the statement of accounts presents a true and fair view of the financial position of the council for the year to 31<sup>st</sup> March previous, subject to the views of the external auditor (KPMG).
- 19. The regulations further require that on or before the 31<sup>st</sup> July, approval needs to be given to the Statement of Accounts by resolution of the Audit Committee. This approval will take into account the views of KPMG. This is done so that the Statement of Accounts can then be published.
- 20. To achieve this, a draft timetable has been developed which will enable the closedown process for the 2017/18 accounts to be proactively managed. Appendix B provides a summary version of the timetable showing the key dates and deadlines.
- 21. The date for the sign off of the draft 2017/18 accounts has been set as Thursday, 31<sup>st</sup> May 2018 with the audited 2017/18 accounts expected to be presented to this Committee on Thursday, 26<sup>th</sup> July 2018. It is expected that future years' accounts will be produced in line with these dates.
- 22. The timetable continues to be extremely challenging. However, the professionalism, knowledge and experience of key finance officers; and the continued development of the ERP financial system will assist in making these future deadlines achievable.
- 23. The Council moved to the 31<sup>st</sup> July deadline, see paragraph 4, from 2016/17; a year earlier than required. Meeting this deadline again will be subject to embedding changes to internal procedures, doing as much as possible in advance of the year-end e.g. production of notes that are not dependent on the year-end position, and the early availability of external audit resources.
- 24. The preparation and production of last year's Statement of Accounts went extremely well and KPMG highlighted officers' hard work and the high quality of working papers as major contributory factors. KPMG issued an unqualified opinion on both the Statement of Accounts and the Council's Value for Money conclusion following the presentation of the accounts to this Committee on 27<sup>th</sup> July 2017.
- 25. Work to improve the quality and timeliness of both the Statement of Accounts and associated working papers continues. Internal Financial Management Final Accounts meetings are held on a regular basis over the four month period to May to ensure that accounting procedures are applied consistently; best practice is shared; there is a shared understanding of any difficulties or delays that are happening and to disseminate updated information quickly and consistently.

## **OPTIONS CONSIDERED**

26. KPMG's Audit Plan includes information about planned audit work and the related fees for this work which KPMG deem to be necessary to fulfil their legal obligations. The Council is required to meet such fees.

## **REASONS FOR RECOMMENDED OPTION**

27. The Council is subject to statutory external audit and performance evaluation by KPMG and must prepare annual accounts.

# IMPACT ON THE COUNCIL'S KEY OUTCOMES

28. These are detailed in the table below: -

Outcomes	Implications
All people in Doncaster benefit	The audited Statement of Accounts
from a thriving and resilient	provides information on all Council
economy.	priorities incorporating income and
<ul> <li>Mayoral Priority: Creating Jobs and Housing</li> </ul>	expenditure for all Council services.
Mayoral Priority: Be a strong	An unqualified audit opinion from
voice for our veterans	KPMG on the financial statements
Mayoral Priority: Protecting	and supporting disclosure notes,
Doncaster's vital services	together with an unqualified VfM
People live safe, healthy, active	conclusion assists with the positive
and independent lives.	reputation of the Council and
Mayoral Priority: Safeguarding	ensures that strong governance is
our Communities	in place.
Mayoral Priority: Bringing	
down the cost of living	
People in Doncaster benefit from	
a high quality built and natural	
environment.	
<ul> <li>Mayoral Priority: Creating Jobs and Housing</li> </ul>	
Mayoral Priority: Safeguarding	
our Communities	
Mayoral Priority: Bringing	
down the cost of living	
All families thrive.	
Mayoral Priority: Protecting	
Doncaster's vital services	
Council services are modern and	
value for money.	
Working with our partners we will	
provide strong leadership and	
governance.	

#### **RISKS AND ASSUMPTIONS**

- 29. KPMG identifies respective risks which their work is intended to consider. Assumptions about these risks have been made by KPMG in the planning of this work and the calculation of the respective fees.
- 30. Materiality for planning purposes has been set at £11.0 million which equates to 1.55% of gross expenditure
- 31. Failure to meet the statutory deadlines for signing, producing and/or publishing the accounts would attract adverse comments from KPMG, who could issue a public interest report.
- 32. KPMG need to be confident that the information in the accounts is accurate and reliable otherwise they may not be able to give an unqualified opinion on the accounts.

# LEGAL IMPLICATIONS

- 33. The Council is subject to statutory external audit and performance evaluation by KPMG in their role as the external auditor for the Council.
- 34. The Council must comply with the CIPFA's Code of Practice on Local Authority Accounting (the 'Code') when preparing the accounts.
- 35. The account and audit regulations 2011 (and the 2015 regulations) and the Local Audit And Accountability Act 2014 specify the deadlines for signing and producing the accounts and when they will be available for public inspection.

## FINANCIAL IMPLICATIONS

- 36. The proposed fee for this work for the 2017/18 audit is £164,844, which is the same fee as 2016/17.
- 37. Audit fees will continue to be minimised if the Council continues to achieve an efficient and well controlled financial closedown and accounts production process which complies with good practice and appropriately addresses new accounting developments and risk areas.

## HUMAN RESOURCES IMPLICATIONS

38. There are no specific HR implications related to the contents of this report however the tightening of the timescales does have implications for the provision of payroll data which forms part of the final accounts. Liaison with the HR Shared Service Centre will be needed at the earliest opportunity to ensure the deadlines can be met.

## **TECHNOLOGY IMPLICATIONS**

39. There are no specific Technology implications related to the contents of this report.

## **EQUALITY IMPLICATIONS**

40. This report has no specific equality implications.

## CONSULTATION

41. This report consults with members of the Audit Committee in these matters. There is consultation with managers at the outset, throughout and at the conclusion of the annual audit in order to ensure that key audit issues are identified and resolved and that adjusted / unadjusted audit differences and performance improvement recommendations are adequately communicated.

# **BACKGROUND PAPERS**

42. None.

# **REPORT AUTHOR & CONTRIBUTORS**

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